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Enhancing Recovery in the Indian E&P Sector

Background note

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Towards design of a policy to promote Enhanced Recovery in Indian Oil & Gas Industry



India domestic production

Indian crude production has lagged behind the growth in demand, EOR may present an opportunity



Use of Enhanced Oil Recovery (EoR) techniques could potentially increase output by 45%

Sources: MoPNG, EIA, DGH, Indian Bureau of Mines, BP Energy Outlook 2017, Annual corporate filings of RIL, Cairn India etc. Notes: 1) Pie-charts for share of production have been provided for FY2003 and FY2016 for representation; 2) OOIP recovery upside is assumed as 3% (conservative case) and 5% (optimistic case); 3) Assumes an average lifespan of 20 years for oil-fields;

Focus areas

The Government and DGH have undertaken numerous measures to improve hydrocarbon production

1 Uniform licensing	India is now among the few countries that allow conventional and unconventional activity with a single license. Company free to explore all avenues for production	Companies can directly approach the government to prospect currently unlicensed territory. This eliminates the need to wait for bid rounds , and is expected to generate interest in prospecting activities in available areas and drive exploration.
2 Pricing and marketing freedom	Implementation of marketing and pricing freedom, in line with changes earlier introduced for deepwater and HPHT ¹ fields, will reinvigorate the ailing upstream natural gas industry.	The newly introduced Hydrocarbon Exploration & Licensing Policy (HELP) has, amongst other initiatives, installed a revenue sharing model in place of the production sharing system of the past. This will curtail cost recovery disputes of the past.
	3 Successful Bidding for The recently concluded Discovered round was a success and drew >1 contract areas. These are expected	d Small Fields bid 40 bids for 34 ed to produce

>50,000 bpd of Crude Oil & 25,500 boepd of

Natural Gas over the next 15 years

Government has announced its intention to develop a plan to leverage technologies to improve hydrocarbon output

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DSF Round

Engagement objectives

DGH intends to create an EOR/IOR policy for India



Objectives

• Growth of domestic crude oil production to reduce import dependency (and enhance energy security)

Key scope elements

- Review of global policies for Enhanced Oil Recovery (EOR) and Improved Oil Recovery (IOR)
- Benchmark the leading practices for EOR/ IOR processes across the world
- Develop a policy framework for adoption of EOR/ IOR in India

Understanding leading practices in adoption of EOR

- *Is a separate policy necessary to enhance production?*
- *Should the policy consider investment, operating cost or output?*
- Should there be any differentiation based on technology being adopted?
- Should there be any differentiation based on type of reserves viz. onshore, offshore or based on size?
- How should fields be identified for EOR / IOR projects? Should there be an additional approval process?
 - How can the administration of policy be made simpler?
- How will the policy impact the overall production trends?

Key

questions

Enhancing recoveries

Secondary and tertiary recovery methods are important for extracting maximum value of a reservoir



Sources: EIA **Notes:** 1) Water alternating gas

Global EOR

EOR contributes \sim 3% of world crude oil production; Investments into EOR compete against other non-conventional investments

	Extraction Cost	Lead Time to Production	Risk Profile	
	US\$ / bbl	# Years		
Onshore Conventional	 MENA: ~5 to 18 Russia: ~35 to 60 RoW: ~24 to 60 	3 – 5 years	 Exploration risk is <i>medium-to-high</i> Technology is widely available 	Conventional extraction has a weighted average cost of ~US\$15/ bbl in MENA, ~US\$51/ bbl in Russia, and ~US\$44/ bbl in the Rest of the World
Offshore	 Shallow: ~15 to 43 Deep: ~25 to 53 	> 9 years	 Exploration risk is <i>medium-to-high</i> Technology is available with experienced operators 	Shallow water and deep-water projects have a weighed average cost of ~US\$32/ bbl, ~US\$38/ bbl respectively
Shale/ Tight Oil	• USA: ~28 to 58	< 1 year	 Exploration risk is <i>Low</i>, as shale-rich US basins are well-mapped Technology is available with experienced operators 	Extraction costs have declined sharply for USA Shale - from weighted averaged cost US\$60-84/ bbl in 2014 to US\$ 31-37 in 2016, leading to continued investments
Enhanced Oil Recovery (EOR)	 CO2 EOR: ~20 to 70 Other EORs: ~30 to 80 	5 – 8 years	 Exploration risk is <i>Low</i> as EOR is implemented on existing wells Technology is evolving and available with experienced operators 	Economic returns limited as projects have an higher ongoing operating expenditure and also the volumes upside is lower

In a low oil price environment, Capital follows options based on economic potential

Petroleum regimes across the world and potential EOR incentives

Major regimes are concessions, product sharing contracts and service contracts

	Regime								
		Conce	essions	Production sharing contract			ing contract		
		Concessions – Royalty and tax regime	Concessions – Pure tax regime		Royalty and Production sharing contract regime		Pure Production Sharing Contract regime		Service Contracts regime
consideration	Risk Sharing	Oil company takes all the risk. Payments to have to pay royalty and tax. Taxes could be both Income tax and/or special oil tax.	Oil company takes all the risk. Taxes could be both Income tax and/or special oil tax		Oil company takes exploration risk. Oil company and government share risk of development and production costs. Risk higher as royalty is also paid		Oil company takes exploration risk. Oil company and government share risk of development and production costs		Government takes complete risk as oil companies get full compensation of costs and guaranteed margins. No upside available to Operators.
Factors for c	Example countries ¹	US, Colombia	UK, Norway		India², Angola		Indonesia, Egypt, Malaysia ³		Iran, Philippines
	Potential EoR / IoR Incentive Mechanisms	Reduces royalty and /or tax rates	Reduce tax rate		Reduce royalty rates, allow capital cost recovery for EOR investments		Allow capital cost recovery for EOR investments		Government decides if EOR to be undertaken. Offer additional compensation

Notes: 1) Some of the other countries have a mix and match of these regimes; 2) India, along with royalty and production sharing contract, recently introduced revenue sharing contract regime; 3) Malaysia also has a service contract regime for marginal fields

Case study 1: USA

Market forces drive the concession based US market, which requires EOR to compete with unconventional sources

Total oil demand	Total oil produ	Total oil production 13.9		Unconventional oil production 4.9		Primary contract type		
15.8 ures in MMBOE per day	13.9					with Royalty nents		
Introduction Section 43 of the internal revenue code provides an EOR tax credit as a component of the general business credit 1991 The US EOR production has declined from O Tax credit linked to crude oil prices made the	Detailed guideline cost allowed under tertiary injectants credit 2000- 2003 0.76 to 0.72 Mn BBL during the me policy unavailable for almost	elines es issued on er qualified s for claiming 20 e period 1992 – 20 t 10 years from 20	Unavailabilit as crude price Credit was un-a crude prices we than the thresh claiming incenti 05 014. Number of act 005 to 2015	available as ere greater hold value for ives 2016 ive projects have also declined	Credit available due t Irop in crude prices Credit again available due all in crude prices	o to the same period.		
centive mechanism	Incentive process Ir	vestor/Stake	eholder views	Latest developments	Pros	Cons		
Federal credit at 15% of qualified EOR cost and state specific tax exemptions/	EOR to commence after December 1990	The scheme is companies as a scheme in the	viewed by O&G a valuable	Carbon dioxide (CO2) enhanced oil recovery (EOR) has received	Cost based incentive based on audited	Only specified tochnologies		

No differentiation between

onshore & offshore fields

Only specific technologies

are covered

fields

leaving little

No delays in

scope for

disputes

incentive

realization

Credits earned may be carried back (1 year) or carried forward (20 years).

eligibility of a

and eligible

production to

claim benefits

technology used

project,

 The qualifying project has to be completed within defined period, use specified recovery technology and meet well output restrictions

Case study 2: Alberta, Canada

Alberta in the recent policy has allowed enhanced recovery incentives for all hydrocarbons, thus EOR would need to compete with enhanced recovery measures for other hydrocarbons

Total oil demand	Total oil production	Unconventional oil production	Primary contract type
1.87 Figures in MMBOE/day	4.05	2.47	Concession with Royalty Payments
Conduct study Alberta Energy Regulator (AER) determined the Enhanced Oil Recovery potential in Alberta	• Introduced policy Government introduced the Enhan Oil Recovery Program ("EORP") for tertiary EOR techniques with ro rate floored at 5%. The policy we applicable to Oil fields only.	Revised policy launceorGovernment replaced exitbyHydrocarbon Recovery Proyaltyeven secondary EOR teof flat 5%. The new proscrude oil, natural gas, exit	hed sting EORP with Enhanced ogram which allowed chnique with royalty rate gram is applicable for gas product or oil sand.
2011	2014	2017	

The new policy has reduced royalty rate to flat 5% for EOR project whereas average royalty rate has been in the range of 15% to 20% for oil.

Incentive mechanism	Incentive process	Investor/ Stakeholder views	Latest developments	Pros	Cons
 Alberta Government provides royalty rate reduction to incentivize EOR The term is predetermined and dependent on the percentage of incremental crude oil recoverable from pool through tertiary methods For secondary EOR techniques, the term is determined on case to case basis 	 The new program is applicable for crude oil, natural gas, gas product or oil sand. Every applicant has to submit supporting technical and financial information along with expected additional production to claim the EOR incentives 	 Petroleum producers welcomed the policy as it recognized the higher risks and greater project costs of drilling and implementing secondary recovery schemes 	 In 2017, to support oil production, the country also allowed incentives for secondary EOR techniques 	 Secondary EOR techniques are also eligible for incentives Applicable to all fossil fuels 	 Benefits like additional production has to be quantified with a field development report Case to case basis analysis requires a strong regulator Same incentive for all fields & techniques

Case study 3: Malaysia

The Government is using the existing production sharing regime to promote EOR activities by signing EOR specific PSC with large companies

Total oil demand		Total oil pro	oduction	Unconventional oil production		on	Primary contract type	
0.69		0.72		NA			Production Sharing	
PSC for EOR Exxon and Petri into a PSC for c of 7 Oil fields th activities	onas entered evelopment rough EOR	Incentive scheme launched Government rolls out incentive mechanism for promotion of EOR activities and is applicable even for existing fields	PSCs signed for 2 Shell & Petronas enter PSC Contracts for Chel Sabah and Baram Delt increase in recovery fa 50%	large projects into two 30 years mical EOR project ta fields. Expected actor from 36% to	PSC expande Commencemen Exxon-Petronas Expanded Barar include Natural	d to include t of operations f Tapis EOR proj nDelta PSC with gas production	gas from the ject h Shell to	Large # projects undertaken 24 IOR / EOR / IGR production enhancements projects under way
2008	2010	20:	11	2	2014		2016	

Production Sharing Model with project specific approval allowance has no bearing on crude prices and recovered for the life for the project

As per Petronas estimate 1 billion barrel plus of oil from 14 fields have been identified for EOR projects

Incentive mechanism	Incentive process	Investor/Stakeholder views	Latest developments	Pros	Cons
 Investment allowance equal to 60% of the capital expenditure to be deducted against statutory income. Maximum 70% of statutory income can be deducted in a year Investment Allowance can be recovered during the life of the project until it has been fully recovered 	 EOR applicable for tertiary methods The incentive provided is technology agnostic and the same for all the tertiary methods Separate PSCs are signed for EOR projects 	 "EOR activities could boost oil production from Tapis by up to 35,000 barrels per day (bpd) from the present 3,000 to 4,000 bpd, increase the economic value of the field by more than 25 years" Director – Petronas "Malaysian Government has given tax incentives to encourage more EOR projects and PETRONAS has provided a lot of facilitation for PS contractors and new PSC arrangements to make it attractive" - Head of Technology – Petronas 	 Tapis field has become the largest South East Asia's largest EOR project Petronas has become the largest operator of EOR techniques in offshore fields 	 Capital expenditure based incentive de-risking operators PSC signed considers actual field conditions on case to case basis 	 Needs a strong regulator to appreciate EOR techniques being used and accordingly modify PSC Largely off- shore fields which makes EOR costly and difficult

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Case study 4: UK

With most large fields reaching maturity and not much large discoveries happening the Government has created a detailed plan to increase the recovery from the existing fields



Currently no incentive to promote EOR activity; In Dec 2016 Govt. launched an 8 step process to increase EOR production which is under implementation.

Incentive mechanism	Incentive process	Investor/Stakeholder views	Latest developments	Pros	Cons
 Currently no incentive mechanism which has been defined by the Govt. By Q4 2017, as part of the 8 step program OGA plans to outline a business case for EOR activities in the UKCS. 	 To be decided once the incentive processes are finalized 	 "Companies stated that not only is EOR prohibitively expensive to provide an economically viable solution in the UKCS but there is also no supply chain to offer these techniques at competitive price. Thus, organizations call for fiscal incentives targeted at encouraging companies to take up and develop technologies pertinent to EOR to meet MER UK plans" Summary of interview of various oil & gas executives 	 Captain polymer EOR project to start production by Q3 2017 Clair ridge low sanity EOR scheme start- up by Q3 2017 	 Strong collaboration between the industry, operators and oil & gas authority An 8 step plan clearly charted out with defined timelines 	 Slow progress of recommendations of the Wood committee Lack of fiscal incentives to promote areas like EOR

Way Forward

Formulate the policy based on study and feedback from the stakeholders



DGH would be engaging with all relevant stakeholders to develop a policy that would lead to increase in production

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